Collection Summary
Title: Howard S. Liebengood Papers
Inclusive Dates: 1950-1982
ID No.: MSS61575
Creator: Liebengood, Howard S. (Howard Scholer), 1942-2005
Extent: 13,300 items
Extent: 38 containers plus 1 classified
Extent: 15.2 linear feet
Language: Collection material in English
Location: Manuscript Division, Library of Congress, Washington, D.C.
LC Catalog record: https://lccn.loc.gov/mm83061575
Summary: Lawyer and United States Senate sergeant at arms. Correspondence, memoranda, minutes, speeches, reports, legislative proposals, research files, notebooks, travel materials, campaign materials, financial and legal papers, Senate floor statements, newspaper clippings, photographs, and other papers pertaining primarily to Liebengood's service on the minority staff of the United States Senate Select Committee on Presidential Campaign Activities, as minority staff director of the United States Senate Select Committee on Intelligence, and as legislative counsel to Senate minority leader Howard H. Baker.

Selected Search Terms
The following terms have been used to index the description of this collection in the LC Catalog. They are grouped by name of person or organization, by subject or location, and by occupation and listed alphabetically.

People
Baker, Howard H., Jr. (Howard Henry), 1925-2014.
Carter, Billy.
Carter, Jimmy, 1924-

Organizations
Strategic Arms Limitation Talks II.
United States. Central Intelligence Agency.
United States. Congress. Senate. Select Committee on Intelligence.
United States. Congress. Senate. Select Committee on Presidential Campaign Activities.

Subjects
Abscam Bribery Scandal, 1980.
Arms control.
Intelligence service--United States.
Political corruption--United States.

Places
Korea--Foreign relations--United States.
Libya--Foreign relations--United States.
Panama Canal (Panama)--History.
Panama--Foreign relations--United States.
Soviet Union--Foreign relations--United States.
United States--Foreign relations--Korea.
United States--Foreign relations--Libya.
United States--Foreign relations--Panama.
United States--Foreign relations--Soviet Union.

Titles
Panama Canal Treaties (1977 September 7)

Occupations
Lawyers.
Sergeants at arms, U.S. Senate.

Acquisition Information
The papers of Howard S. Liebengood, lawyer and United States Senate sergeant at arms, were deposited in the Library of Congress by Liebengood in 1983.

Processing History
The Liebengood Papers were processed in 1992 by Karen Linn with the assistance of Joseph Brooks, Scott McLemee, and John Monagle. The finding aid was revised in 2010.

Transfers
Sound recordings have been transferred to the Library's Motion Picture, Broadcasting, and Recorded Sound Division where they are identified as part of these papers.

Copyright Status
The status of copyright in the unpublished writings of Howard S. Liebengood is governed by the Copyright Law of the United States (Title 17, U.S.C.).

Access and Restrictions
Restrictions apply governing the use, photoduplication, or publication of items in this collection. Consult reference staff in the Manuscript Division for information concerning these restrictions. In addition, many collections are stored off-site and advance notice is needed to retrieve these items for research use.

Security Classified Documents
Government regulations control the use of security classified items in this collection. Manuscript Division staff can furnish information concerning access to and use of classified material.

Preferred Citation
Researchers wishing to cite this collection should include the following information: Container number, Howard S. Liebengood Papers, Manuscript Division, Library of Congress, Washington, D.C.
Biographical Note

<table>
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<tr>
<th>Date</th>
<th>Event</th>
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<tbody>
<tr>
<td>1942, Dec. 29</td>
<td>Born, Plymouth, Ind.</td>
</tr>
<tr>
<td>1964</td>
<td>Graduated Kansas State University, Manhattan, Kans.</td>
</tr>
<tr>
<td>1968</td>
<td>LL.B., Vanderbilt University, Nashville, Tenn.</td>
</tr>
<tr>
<td>1970-1973</td>
<td>Member of law firm Neal &amp; Harwell, Nashville, Tenn.</td>
</tr>
<tr>
<td>1973-1974</td>
<td>Assistant minority counsel, United States Senate, Select Committee on Presidential Campaign Activities (commonly known as Watergate Committee)</td>
</tr>
<tr>
<td>1975-1976</td>
<td>Consultant, United States Senate, Select Committee on Intelligence</td>
</tr>
<tr>
<td>1976-1977</td>
<td>Minority staff director, United States Senate, Select Committee on Intelligence</td>
</tr>
<tr>
<td>1977-1981</td>
<td>Legislative counsel to Senate minority leader, United States Senate</td>
</tr>
<tr>
<td>1981-1983</td>
<td>Sergeant at arms, United States Senate</td>
</tr>
<tr>
<td>1983</td>
<td>Accepted a position at the Tobacco Institute, Washington, D.C.</td>
</tr>
<tr>
<td>1984</td>
<td>Partner in lobbying firm, Gold &amp; Liebengood, Washington, D.C.</td>
</tr>
<tr>
<td>1995</td>
<td>Became chief lobbyist for Philip Morris Cos. Inc.</td>
</tr>
<tr>
<td>2001-2003</td>
<td>Chief of staff, Senate office of Fred Thompson of Tennessee</td>
</tr>
<tr>
<td>2003</td>
<td>Became chief of staff of personal office of Senate Majority Leader Bill Frist of Tennessee</td>
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Scope and Content Note

The papers of Howard Scholer Liebengood (1942-2005) span the years 1950-1982, with the bulk of items concentrated in the period 1973-1981, during which Liebengood worked for the United States Senate assisting Tennessee senator Howard H. Baker. The Liebengood Papers represent numerous aspects of Baker's work in the Senate, especially those activities involving Liebengood, and contain some of Baker's own correspondence and papers. Included are correspondence, office memoranda, reports, Senate papers, trip material, research items, speeches, campaign material, legislative proposals, notebooks, a few newspaper clippings and photographs, and miscellany. The papers are divided into five series created by Liebengood or his staff, and there is some topical overlap between the various series. Many original folder titles have been retained, and within each series, many folders have been grouped together by subject matter. The series consist of Howard H. Baker Files, Minority Leader's Office Files, Panama Canal Treaties Files, Senate Select Committee on Intelligence Files, Watergate Committee Files, and Classified.

Liebengood left Nashville, Tennessee, and arrived in Washington, D.C., during the summer of 1973 to work as part of the minority staff of the United States Senate Select Committee on Presidential Campaign Activities (commonly known as the Watergate Committee). Baker was the ranking Republican on the committee. Liebengood's responsibilities included interviewing potential witnesses. The Watergate Committee files include a large group of abstracts of interviews and testimony. Baker conducted a special investigation of the role of the Central Intelligence Agency in the Watergate break-in and related events. Much of the research material from the investigation is included in this series. A number security classified items were removed from this series and placed in the Classified series that is described at the end of the container list.

After the Watergate hearings, Liebengood returned to private law practice. In 1975 he began working with the Senate Select Committee on Intelligence, first as a consultant and in 1976 as the minority staff director, a position he held for one year. Intelligence Committee files reflect some of the intelligence and security concerns of the period: the desire to define and restrict the scope of operations of the Central Intelligence Agency and the Federal Bureau of Investigation, the renewed investigation into President John F. Kennedy's assassination, and issues such as the Korean influence-buying scandal ("Koreagate") and the Strategic Arms Limitation Talks II (SALT II) being negotiated with the Soviet Union.

From March 1977 until January 1981, Liebengood served as Baker's legislative counsel in the minority leader's office. His papers for this period are the most numerous and wide-ranging in the collection. There are large sections on legislative
proposals, nominations and appointments, Senate committees and Senate Republican groups, and official trips. Also included are sections on various issues that arose during President Jimmy Carter's administration, such as the Abscam bribery scandal, the scandal concerning his brother Billy Carter's ties to Libya, and the Strategic Arms Limitation Talks II.

Papers relating to the Panama Canal treaties have been separated from the Minority Leader's Office Files and placed in a separate series. The Senate debated the Panama Canal treaties in 1977-1978, and Baker was a central figure during the deliberations and final acceptance of the treaties. It was perhaps because of Baker's leadership that the treaties were ratified in 1978. Republican responses to the Panama Canal treaties reveal a split in the party between moderates who supported Baker and conservatives, such as Ronald Reagan, who felt that Baker had cooperated in a Panama Canal "give-away."

**Arrangement of the Papers**

The collection is arranged in six series:

- Howard H. Baker Files, 1975-1982
- Minority Leader's Office Files, 1976-1982
- Panama Canal Treaties Files, 1963-1982
- Senate Select Committee on Intelligence Files, 1950-1982
- Watergate Committee Files, 1971-1982
- Classified, 1971-1980
# Description of Series

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<th>Container</th>
<th>Series</th>
<th>Description</th>
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<tr>
<td>BOX 1-2</td>
<td><strong>Howard H. Baker Files, 1975-1982</strong></td>
<td>Primarily correspondence, but also legal papers, newspaper clippings, reports, and photographs. Includes material from Baker's 1980 presidential bid. Arranged alphabetically by name of person or organization, topic, or type of material.</td>
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<tr>
<td>BOX 2-19</td>
<td><strong>Minority Leader's Office Files, 1976-1982</strong></td>
<td>Correspondence, legislation, reports, Senate floor statements, financial materials, agendas, minutes of meetings, and trip material reflecting the broad range of Liebengood's activities in his role as legislative counsel to Senate minority leader Howard H. Baker. Arranged alphabetically by name of person or organization, topic, or type of material.</td>
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<td>BOX 20-29</td>
<td><strong>Panama Canal Treaties Files, 1963-1982</strong></td>
<td>Correspondence, reports, proposals for treaty amendments, Senate witness questions and statements, commentary from various political figures, speeches and floor statements, newspaper clippings, and trip materials. Almost all the material dates from the 1977-1978 debate over and ratification of the treaties. Arranged alphabetically by name of person or organization, topic, or type of material.</td>
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<td>BOX 30-35</td>
<td><strong>Senate Select Committee on Intelligence Files, 1950-1982</strong></td>
<td>Correspondence, reports, executive orders, and legislation pertaining to the work of the Intelligence Committee. Almost all the material dates from the 1977-1978 debate over and ratification of the treaties. Arranged alphabetically by name of person or organization, topic, or type of material.</td>
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<td>BOX 35-38</td>
<td><strong>Watergate Committee Files, 1971-1982</strong></td>
<td>Correspondence, reports, abstracts of interviews, compilations of Central Intelligence Agency documents, staff lists, newspaper clippings, legal papers, and notebooks. Arranged alphabetically by name of person or organization, topic, or type of material.</td>
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<tr>
<td>BOX CL 1</td>
<td><strong>Classified, 1971-1980</strong></td>
<td>Correspondence, interviews, notebooks, reports, and testimony. Organized and described according to the series, folders, and boxes from which the items were removed.</td>
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### Container List

<table>
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<tr>
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| **BOX 1-2** | **Howard H. Baker Files, 1975-1982**  
Primarily correspondence, but also legal papers, newspaper clippings, reports, and photographs. Includes material from Baker's 1980 presidential bid.  
Arranged alphabetically by name of person or organization, topic, or type of material. |
| **BOX 1** | Bull, Stephen, 1977-1981  
Dirksen, Louella, 1980  
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Ingram, Frederic, 1980, undated  
Kansas State University, Alfred M. Landon lecture, Manhattan, Kans., 1976-1979  
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Nobel Peace Prize, nomination of W. Clement Stone, 1981  
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Blackwell, Steven, 1977-1979  
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| **BOX 2** | Legal file, 1979-1980  
(3 folders)  
Morgan, Edward P., 1979-1980  
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Senate election campaign, 1977-1978  
Weizmann Institute, Rehovot, Israel, 1977-1979, undated  
(3 folders)  
Miscellany, 1975-1982 |
| **BOX 2-19** | **Minority Leader's Office Files, 1976-1982**  
Correspondence, legislation, reports, Senate floor statements, financial materials, agendas, minutes of meetings, and trip material reflecting the broad range of Liebengood's activities in his role as legislative counsel to Senate minority leader Howard H. Baker.  
Arranged alphabetically by name of person or organization, topic, or type of material. |
| **BOX 2** | Abscam Bribery Scandal  
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Correspondence, 1979-1981  
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<td>Zweben, Murray, declaration in the Barry M. Goldwater lawsuit, 1979</td>
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<td>&quot;Report of the President,&quot; 1980</td>
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<td>Federal Maritime Commission, 1979</td>
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Jan.-May 1979
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(2 folders)
Miscellany, 1979
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Secret Service
Correspondence, 1979-1980
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BOX 20-29  Panama Canal Treaties Files, 1963-1982
   Correspondence, reports, proposals for treaty amendments, Senate witness questions and
   statements, commentary from various political figures, speeches and floor statements,
   newspaper clippings, and trip materials. Almost all the material dates from the 1977-1978
   debate over and ratification of the treaties.
   Arranged alphabetically by name of person or organization, topic, or type of material.

BOX 20  Amendments
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      (2 folders)
### Panama Canal Treaties Files, 1963-1982

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|           | Baker, Howard H.  
|           | Interviews, 1982, undated  
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|           | Appendix, undated  
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|           | Statements  |
### Panama Canal Treaties Files, 1963-1982

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<td>Helms, Jesse, 1978</td>
<td>Implementing legislation, 1979</td>
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<td>Instruments of ratification, 1978</td>
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<td>Law suit, 1978</td>
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<td>BOX 25</td>
<td>Legal research papers</td>
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<td>Miscellaneous, 1963, undated</td>
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<td>Newspaper clippings</td>
<td>Panama, 1977</td>
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<td>Tennessee</td>
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<td>Articles, 1978</td>
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<td>Editorials, 1978</td>
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<td>Miscellaneous, 1977-1978</td>
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<td>Panamanian government</td>
<td>Spanish language treaties, 1977</td>
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<td>Miscellany, 1977</td>
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<td>Political comments</td>
<td>&quot;A-C&quot; miscellaneous, 1977</td>
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<td>Dole, Robert, 1977-1978</td>
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<td>&quot;D-I&quot; miscellaneous, 1971-1978</td>
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<td>BOX 26</td>
<td>&quot;K-P&quot; miscellaneous, 1977</td>
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<td>Reagan, Ronald, 1977-1978</td>
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<td>&quot;R-W&quot; miscellaneous, 1977, undated</td>
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<td>Republican Policy Committee report, 1977</td>
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<td>Republican senators' views, 1977-1978</td>
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<td>Schmitt, Harrison, report, 1978</td>
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Sovereignty issue, 1977
Speeches
   Liebengood, Howard S., 1978
   Staff drafts, 1978
   Miscellaneous, 1978, undated
State Department
   "Analysis of the Estimated Cash Requirements of the Panama Canal Commission," 1978
   Telegrams, 1978
State Department and White House information notebook, 1978
   Parts 1-4
   (4 folders)
   Part 5
   Tambs, Lewis A., 1978
   Tennessee opinion survey, 1977-1978
Trips
   Latin America
      Atomic energy programs, 1977-1978
      Background material, 1978
      Chamber of Commerce of Panama, 1978
      Correspondence, 1978
   Financial material
      General, 1978
   Receipts
      Baker, Howard H., 1978
      Delegation, 1978
      Liebengood, Howard S., 1978
   Itineraries and local arrangements, 1978
   Meetings in Panama, 1978
   Newspaper clippings, 1978
   Notebook, 1978
      Part 1
      Parts 2-4
      (3 folders)
   Photographs, 1978
   Printed matter, 1978
   Trip reports, 1978
   Miscellany, 1978
Panama
   Itinerary and local arrangements, 1977
   Newspaper clippings, 1977
   Notebook, 1977
      (2 folders)
   Notes, 1977
   Miscellany, 1977
White House
   Meeting, 1978
   Press release, 1977
Miscellaneous
  Notes, undated
  Printed matter, 1977, undated
  Reports and statements, 1977-1978, undated

**BOX 30-35 Senate Select Committee on Intelligence Files, 1950-1982**
Correspondence, reports, executive orders, and legislation pertaining to the work of the Intelligence Committee. Almost all the material dates from the 1977-1978 debate over and ratification of the treaties.
Arranged alphabetically by name of person or organization, topic, or type of material.

**BOX 30**
Africa, 1978
American Bar Association, Standing Committee on Law and National Security, 1980, undated
Angleton, James, 1976-1979, undated
  (2 folders)
Association of Former Intelligence Officers, 1979-1980
Central Intelligence Agency, 1975-1982
  (4 folders)
Church of Scientology, 1978-1982
Computer security, 1977
  (2 folders)
Correspondence
  Internal, 1976-1982
  (2 folders)

**BOX 31**
Miscellaneous, 1976-1980
  (3 folders)
Cuba, 1978-1979
Derwinsky, Edward J., 1979-1980
Drugs, circa 1978
Ewing, Michael, 1975-1976, undated
  (3 folders)
Executive orders on security and intelligence, 1978-1981
Fontaine, Roger, 1978-1980
Greece, undated
Helms, Richard, 1979-1981

**BOX 32**
Hougan, James, circa 1981-1982
Hughes, Howard, 1970-1981
*Intelligence Digest*, 1980
Intelligence leaks, 1978-1981
Iran, 1978-1980
Israel, 1978-1979
Kennedy, John F., assassination, 1975-1978, undated
Kirkpatrick, Lyman, 1979-1980
Koreagate, 1977-1978
Legislation
Foreign Intelligence Act, 1976
National Intelligence Act
Drafts, 1978
(2 folders)
Memoranda, 1980
Notes, circa 1980
Outline, 1980
Miscellany, 1980

BOX 33
Miscellaneous, 1977-1981, undated
(2 folders)
Libya, 1980-1981
Lorenz, Dirk, 1978-1982
Lorenz, Marita, 1950-1982, undated
(7 folders)

BOX 34
Middle East, 1978-1979
Notes, 1978-1982, undated
Paisley, John, 1979
Personnel, 1975-1982
Soviet Union, 1978-1982
Sternfield, Lawrence M., 1979-1981
Stewart, W. Donald, 1977-1980
Sturgis, Frank, 1977-1982, undated
Terpil, Frank, circa 1981
Terrorism, 1978-1980
Van Cleave, Steven, circa 1975-1981, undated
Vietnam, 1978-1979
Watergate, 1974-1982, undated
(2 folders)
Weaponry
Nuclear proliferation, 1972-1976, undated

BOX 35
Stealth technology, 1980, undated
(2 folders)
Strategic Arms Limitation Talks II (SALT II), 1978-1979
Miscellaneous, 1979-1981, undated

BOX 35-38
Watergate Committee Files, 1971-1982
Correspondence, reports, abstracts of interviews, compilations of Central Intelligence Agency documents, staff lists, newspaper clippings, legal papers, and notebooks.
Arranged alphabetically by name of person or organization, topic, or type of material.

BOX 35
Advance knowledge and double agent investigation
Interviews
Miscellany, 1973-1974
Memoranda, 1973-1975
Report, 1973
Miscellany, 1973
Arthur, Edward, 1972-1974
Central Intelligence Agency
  Reports, 1974
  Miscellany, undated
Correspondence
  Culvahouse, A. B., 1975
  Ervin, Sam J., 1977-1980
  General, 1971-1974
  Internal, 1973-1976
  Liebengood, Howard S.
    Memoranda, 1973-1975
    Personal, 1973-1974
  Public response, 1977-1979
  Weis, Carl R., 1974-1975
Democratic party
  Campaign finances, 1973
BOX 36
  McGovern, George, presidential campaign dirty tricks investigation, 1973-1974
  Staff lists, undated
District of Columbia jail visitation records, 1972-1973
Ellsberg, Daniel, chronology of life, 1971
Ewing, Michael, information from, 1975-1976
Georgia presidential visit, 1972-1973
Haldeman, H. R., questions for, 1973
Howell, William Morgan, 1973
Hughes, Howard, and Global Marine, Inc., 1974
Intelligence Committee requests for documents, 1975
International Telephone and Telegraph, 1974, undated
Interviews and testimony
  Bennett, Robert F., and Robert R. Mullen, 1974
  Benz, William, 1973
  Cantril, Susan Davis, 1973
  Chajet, Elias, 1973-1974
  Colson, Charles, 1975
  Demotte, Clifton, 1974
  Golden, James, 1973
  Greigg, Stan, 1973
  Haddad, William, 1973
  Helms, Richard, 1973
  Hunt, E. Howard, 1974
  Kelly, [?], 1973
  Krogh, Egil ("Bud"), 1974
McGregor, Clark, 1973
Muller, Paul, 1973
O'Brien, Lawrence, 1973
Peloquin, R. [Robert D.?], 1974
Pico, [?], 1973
Sarhad, Ronald, 1973
Southwick, Thomas A., 1973
Stewart, John, 1973-1974
Young, David R., 1973
Miscellaneous, 1973-1974
(2 folders)
Legal papers
Affidavits, 1973
Motion for summary judgment, *Senate Select Committee on Presidential Campaign Activities v. Nixon*, 1973
Research, 1973
Subpoenas, 1973-1974
Miscellaneous, 1973
McGregor, Clark, 1972-1973
Newspaper clippings
Liebengood, Howard S., 1973-1975
Miscellaneous, 1972-1978
Notebooks
Background material, 1973
(2 folders)
Dean, John, regarding
Ehrlichman, John, undated
Gray, L. Patrick, undated
Haldeman, H. R., undated
Magruder, Jeb Stuart, undated
Miscellaneous, undated
Personal
Untitled, 1973
(5 folders)
(7 folders)
Parts 1-3
(3 folders)
Parts 4-7, addition
(5 folders)
(7 folders)
Notes, circa 1973-circa 1976
November Group, 1972-1974
Photographs, 1973-1976, undated
Reports
   Baker, Howard H., report regarding Central Intelligence Agency, 1974
   Bennett, Robert F., regarding, 1974
   Campaign practices, undated
   Establishment of a joint intelligence oversight committee, 1974
   Federal Bureau of Investigation, 1972
   "'Plumbers' and the Huston Plan," undated
   Miscellaneous, 1979, undated
Republican National Convention
   Disturbances, 1973
   Dupont Plaza Hotel records, Miami, Fla., 1972-1973
Saunders, Frank, 1982
Sheridan, Walter, 1972-1974
Staff list, 1973
Telephone records, Frank Sturgis, 1973
Wilkes, Lloyd F., 1973-1980
Miscellany, 1974, undated

BOX CL 1  Classified, 1971-1980
Correspondence, interviews, notebooks, reports, and testimony.
Organized and described according to the series, folders, and boxes from which the items were removed.

BOX CL 1  Minority Leader's Office Files
Libya and Billy Carter
   Correspondence, 1980 (Container 10)
Watergate Committee Files
Interviews and testimony
   Bennett, Robert F., and Robert R. Mullen, 1974 (Container 36)
Notebooks
   Personal
      Vol. 1, 1971-1973 (Container 37)
      Vol. 2, addition, 1973 (Container 38)
      Vol. 3, 1973-1974 (Container 38)
Reports
   Baker, Howard H., regarding Central Intelligence Agency, 1974 (Container 38)
   Federal Bureau of Investigation, 1972 (Container 38)